



# **GILMER COUNTY BOARD OF EDUCATION ELLIJAY, GEORGIA**

**ANNUAL FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED  
JUNE 30, 2020  
(Including Independent Auditor's Reports)**



GILMER COUNTY BOARD OF EDUCATION

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SECTION I

FINANCIAL



# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

## INDEPENDENT AUDITOR'S REPORT

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Superintendent and Members of the  
Gilmer County Board of Education

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Gilmer County Board of Education (School District), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the of the governmental activities, each major fund, and the aggregate remaining fund information of the School District as of June 30, 2020, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As described in Note 2 to the financial statements, in 2020, the Gilmer County Board of Education early adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. The cumulative effect of GASB Statement No. 84 is described in the restatement note in the Notes to the Basic Financial Statements. Our opinions are not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional

procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 26, 2021 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

A handwritten signature in black ink that reads "Greg S. Griffin". The signature is written in a cursive style with a horizontal line at the end.

Greg S. Griffin  
State Auditor

February 26, 2021

GILMER COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020

## INTRODUCTION

Our discussion and analysis of the Gilmer County Board of Education's (School District) financial performance provides an overview of the School District's financial activities for the fiscal years ended June 30, 2020 and June 30, 2019. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

## FINANCIAL HIGHLIGHTS

Key financial highlights for the fiscal years 2020 and 2019 are as follows:

- On the government-wide financial statements, the assets and deferred outflows of resources of the School District exceeded liabilities and deferred inflows of resources by \$28.9 million and \$26.2 million, respectively, for the fiscal years ended June 30, 2020 and 2019.
- The School District had \$53.2 million and \$47.2 million, respectively, in expenses for the fiscal years ended June 30, 2020 and June 30, 2019 relating to governmental activities. Only \$29.6 million and \$29.5 million of the above mentioned expenses for 2020 and 2019 were offset by program specific charges for services, grants and contributions. General revenues (primarily property and sales taxes) totaling \$26.0 million and \$24.0 million, respectively, for 2020 and 2019 were adequate to provide for these programs.
- As stated above, general revenues accounted for \$26.0 million or 46.80% of all revenues totaling \$55.6 million for fiscal year 2020 and \$24.0 million or 44.9% of all revenues totaling \$53.6 million for fiscal year 2019. Program specific revenues in the form of charges for services, grants and contribution accounted for the rest.
- The general fund (the primary operating fund), presented on a current financial resource basis, ended the fiscal year with a fund balance of \$18.4 million, a decrease of \$0.6 million from the June 30, 2019 restated fund balance of \$19.0 million.
- On November 6, 2018 voters passed a one percent sales tax for educational purposes (ESPLOST) for an additional five years (2020-2025). The voters also authorized the School District to issue general obligation bonds in the amount not to exceed \$15,000,000 which were issued on January 28, 2020.
- Long-term debt increased by \$14.9 million for 2020 and decreased by \$2.0 million for 2019. This increase in 2020 was due to the addition of the new bond issue and premium, net of principal payments on bonds and premium amortization.

## Overview of the Financial Statements

This annual report consists of three parts; management's discussion and analysis, the basic financial statements and supplementary information. The basic financial statements include two levels of statements that present different views of the School District. These include the government-wide and fund financial statements.

The government-wide financial statements include the Statement of Net Position and Statement of Activities. These statements provide information about the activities of the School District presenting both short-term and long-term information about the School District's overall financial status.



GILMER COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020

The fund financial statements focus on individual parts of the School District, reporting the School District's operation in more detail. The governmental funds statements disclose how basic services are financed in the short-term as well as what remains for future spending. The fiduciary funds statements provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others. The fund financial statements reflect the School District's most significant funds. In the case of the Gilmer County School District, the general fund, capital projects fund, and debt service fund are the most significant funds.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements. Additionally, other supplementary information (not required) is also presented that further supplements understanding of the financial statements.

### **Government-Wide Statements**

The government-wide financial statements are basically a consolidation of all of the School District's operating funds into one column called governmental activities. In reviewing the government-wide financial statements, a reader might ask the question, are we in a better financial position than last year? The Statement of Net Position and the Statement of Activities provides the basis for answering this question. These financial statements include all of the School District's assets, and deferred outflows of resources, liabilities, and deferred inflows of resources. This statement uses the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and any changes in net position. The change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the results of many factors, including those not under the School District's control, such as the property tax base, facility conditions, required educational programs and other factors.

The Statement of Net Position and the Statement of Activities reflects the School District's governmental activities.

### **Fund Financial Statements**

The School District uses many funds to account for a multitude of financial transactions during the fiscal year. However, the fund financial statements presented in this report provide detail information about only the School District's significant or major funds.

Governmental Funds - Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual method of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds are reconciled in the financial statements.

GILMER COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020

Fiduciary Funds - The School District is the trustee, or fiduciary, for assets that belong to a private purpose trust. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for fiscal years 2020 and 2019.

**Table 1  
Net Position**

	Governmental Activities	
	Fiscal Year 2020	Fiscal Year 2019 (1)
<b>Assets</b>		
Current and Other Assets	\$ 49,989,892	\$ 34,442,871
Capital Assets, Net	76,303,472	74,628,783
<b>Total Assets</b>	<b>126,293,364</b>	<b>109,071,654</b>
<b>Deferred Outflows of Resources</b>	13,673,838	9,303,039
<b>Liabilities</b>		
Current and Other Liabilities	6,613,763	7,965,032
Long-Term Liabilities	92,958,040	74,087,173
<b>Total Liabilities</b>	<b>99,571,803</b>	<b>82,052,205</b>
<b>Deferred Inflows of Resources</b>	11,531,679	10,099,400
<b>Net Position</b>		
Net Investment in Capital Assets	73,217,014	71,062,861
Restricted	10,209,860	6,837,758
Unrestricted (Deficit)	(54,563,154)	(51,677,531)
<b>Total Net Position</b>	<b>\$ 28,863,720</b>	<b>\$ 26,223,088</b>

(1) Fiscal year 2019 balances do not reflect the effects of the restatement of net position.  
See Note 14 in the Notes to the Basic Financial Statements for more information.

In fiscal year 2020, the School District early adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. This statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. As noted in the Restatement of Net Position and Fund Balance note disclosure, the School District restated beginning net position and beginning fund balance for the general fund and fiduciary funds for the cumulative effect of this accounting change.

GILMER COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020

In fiscal year 2020, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. The primary objective of this statement is to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. That objective is accomplished by postponing the effective dates of certain provisions in statements and Implementation Guides that first became effective or are scheduled to become effective for period beginning after June 15, 2018, and later. The School District delayed the adoption of GASB Statement No. 90 statement.

Table 2 shows the Changes in Net Position for fiscal years ending June 30, 2020 and June 30, 2019.

**Table 2**  
**Change in Net Position**

	Governmental Activities	
	Fiscal Year 2020	Fiscal Year 2019 (1)
<b>Revenues</b>		
Program Revenues:		
Charges for Services	\$ 364,945	\$ 404,789
Operating Grants and Contributions	29,055,439	27,557,861
Capital Grants and Contributions	<u>154,500</u>	<u>1,550,372</u>
Total Program Revenues	<u>29,574,884</u>	<u>29,513,022</u>
General Revenues:		
Taxes		
Property Taxes		
For Maintenance and Operations	18,597,753	17,795,864
Other	17,885	14,167
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Capital Projects	5,581,158	4,669,135
Other Sales Tax	182,773	164,373
Investment Earnings	437,338	407,001
Miscellaneous	<u>1,200,872</u>	<u>990,675</u>
Total General Revenues	<u>26,017,779</u>	<u>24,041,215</u>
Total Revenues	<u>55,592,663</u>	<u>53,554,237</u>
<b>Program Expenses</b>		
Instruction	33,080,471	28,503,207
Support Services		
Pupil Services	2,385,632	1,948,188
Improvement of Instructional Services	1,918,111	1,717,028
Educational Media Services	685,034	700,038
General Administration	941,648	916,994
School Administration	2,888,514	2,730,175
Business Administration	950,541	550,031
Maintenance and Operation of Plant	3,643,460	4,077,341
Student Transportation Services	3,003,218	2,771,082
Central Support Services	420,822	265,261
Other Support Services	47,168	36,581
Operations of Non-Instructional Services		
Enterprise Operations	671,883	406,339
Food Services	2,458,402	2,570,497
Interest on Short-Term and Long-Term Debt	<u>114,514</u>	<u>45,730</u>
Total Expenses	<u>53,209,418</u>	<u>47,238,492</u>
<b>Increase in Net Position</b>	<u>\$ 2,383,245</u>	<u>\$ 6,315,745</u>

(1) Fiscal year 2019 balances do not reflect the effects of the restatement of net position.  
See Note 14 in the Notes to the Basic Financial Statements for more information.

GILMER COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020

**Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting these services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. Net cost of services can be defined as the total cost less fees generated by the activities and intergovernmental revenue provided for specific programs. The net cost reflects the financial burden on the School District's taxpayers by each activity.

Although program revenues make up a majority of the funding the Board is still dependent upon tax revenues for governmental activities. For 2020, 46.1% of instruction and support activities were supplemented by taxes and other general revenues compared to 39.1% in 2019. It exemplifies the State's stance that the public is becoming an equal partner in bearing the cost of educating Georgia's children.

**Table 3  
Governmental Activities**

	Total Cost of Services		Net Cost of Services	
	Fiscal Year	Fiscal Year	Fiscal Year	Fiscal Year
	2020	2019 (1)	2020	2019 (1)
Instruction	\$ 33,080,471	\$ 28,503,207	\$ 12,610,162	\$ 7,931,337
Support Services				
Pupil Services	2,385,632	1,948,188	2,050,294	1,564,893
Improvement of Instructional Services	1,918,111	1,717,028	792,946	599,494
Educational Media Services	685,034	700,038	74,675	115,774
General Administration	941,648	916,994	(184,796)	37,458
School Administration	2,888,514	2,730,175	1,736,917	1,530,852
Business Administration	950,541	550,031	948,749	548,188
Maintenance and Operation of Plant	3,643,460	4,077,341	2,300,300	2,626,958
Student Transportation Services	3,003,218	2,771,082	2,257,454	2,060,614
Central Support Services	420,822	265,261	419,529	264,200
Other Support Services	47,168	36,581	47,110	34,872
Operations of Non-Instructional Services				
Enterprise Operations	671,883	406,339	671,883	406,339
Food Services	2,458,402	2,570,497	(205,203)	(41,239)
Interest on Short-Term and Long-Term Debt	114,514	45,730	114,514	45,730
<b>Total Expenses</b>	<b>\$ 53,209,418</b>	<b>\$ 47,238,492</b>	<b>\$ 23,634,534</b>	<b>\$ 17,725,470</b>

(1) Fiscal year 2019 balances do not reflect the effects of the restatement of net position.  
See Note 14 in the Notes to the Basic Financial Statements for more information.

**FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS**

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The governmental funds had total revenues of \$55.2 million and total expenditures of \$56.0 million for fiscal year 2020 and total revenues of \$54.2 million and total expenditures of \$56.2 million for fiscal year 2019.

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Georgia Law. The most significant budgeted fund is the general fund. During the course of fiscal years 2020 and 2019, the School District amended its general fund budget as needed.

GILMER COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020

During fiscal year 2020 the general fund had final actual revenues totaling \$49.9 million, which represented an increase from the original budgeted amount of \$48.7 million by \$1.2 million. This difference (final actual vs. original budget) was primarily due to an increase in property tax revenue from original budget by \$0.7 million.

The actual revenues for fiscal year 2019 totaling \$48.0 million represented an increase from the original budgeted amount of \$47.4 million by \$0.6 million.

Final actual expenditures during fiscal year 2020 totaling \$48.8 million represented a decrease from the original budgeted amount of \$49.9 million. The decrease in actual expenditures versus original budget expenditures totaling \$1.1 million was due primarily to a decrease in actual instructional expenses by \$1.2 million, as compared to expenses projected in the original budget.

Actual total other financing sources (uses) during fiscal year 2020 totaling (\$1.7) million represented a decrease from original budgeted total other financing sources (uses) amount of (\$1.9) million. The decrease in actual financing uses versus original budget financing uses totaling \$0.2 million was due to timing of local capital projects. These local capital projects were funded from general fund for additional classrooms to a middle school and an elementary school. Projects were budgeted for completion in fiscal year 2020 and were ahead of schedule which increased the expenditures in fiscal year 2019 and reduced expenditures in fiscal year 2020.

General fund expenditures and other financing uses exceeded revenue by \$610 thousand for the fiscal year 2020.

General fund expenditures and other financing uses exceeded revenue by \$2.5 million for the fiscal year 2019.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets**

At the fiscal years ended June 30, 2020 and June 30, 2019, the School District had \$109.0 million and \$105.4 million, respectively, invested in capital assets before considering accumulated depreciation, all in governmental activities. These assets are made up of a broad range of capital assets, including land; buildings; transportation, food service and maintenance equipment.

Table 4 reflects a summary of these balances net of accumulated depreciation.

**Table 4**  
**Capital Assets**  
**(Net of Depreciation)**

	Governmental Activities	
	Fiscal Year	Fiscal Year
	2020	2019
Land	\$ 4,205,926	\$ 4,205,926
Construction in Progress	2,174,005	5,307,606
Buildings and Improvements	63,615,184	59,343,148
Equipment	4,136,458	3,509,330
Land Improvements	2,171,899	2,262,773
<b>Total</b>	<b>\$ 76,303,472</b>	<b>\$ 74,628,783</b>

GILMER COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020

**Debt**

The Board issued general obligation bonds during fiscal year 2020 in the amount of \$15.0 million. The bonds will be repaid from sales tax proceeds from ESPLOST revenue. At June 30, 2020 the School District had \$17.0 million in total general obligation bond debt outstanding with \$2.0 million due within one year.

Table 5 summarizes bond debt outstanding at June 30, 2020 and 2019.

**Table 5  
Debt at June 30**

<u>Bond Rating</u>	<u>Bond Issue</u>	<u>Governmental Activities</u>	
		<u>Fiscal Year 2020</u>	<u>Fiscal Year 2019</u>
Aa3	2020 Bonds	\$ 15,000,000	\$ -
AA+	2015 Bonds	<u>1,965,000</u>	<u>3,855,000</u>
	Total Bonds Payable	16,965,000	3,855,000
	Less Current Portion	<u>1,965,000</u>	<u>1,890,000</u>
	Due In more Than One Year	<u>\$ 15,000,000</u>	<u>\$ 1,965,000</u>

**Current Issues**

Currently known facts, decisions or conditions that are expected to have a significant effect on financial positions or results of operations.

- The School District's operating millage for fiscal year 2020 based on the 2019 tax digest was 14.248 mills, which produced over \$1,138,679 per mill. This was a rollback of 0.210 mills from the previous year's millage rate of 14.458 mills.
- The School District plans capital improvements as future capital needs arise due to increased student population, changing student needs and facility repair and maintenance requirements. Specific capital expenditure plans are formalized in conjunction with individual general obligation bond issues, anticipated annual receipts of capital outlay funds from the State of Georgia Department of Education and collections from the Education Special Purpose Local Option Sales Tax. The School District regularly monitors anticipated capital outlay needs. Fiscal Year 2020 included capital projects from ESPLOST for a high school renovation, district-wide safety projects, purchase of school buses, technology needs and construction of a new elementary school. Capital projects from local funds included additional classrooms to a middle school and elementary school and local matching funds for the high school renovation.
- In December 2019, a strain of coronavirus (COVID-19) began to spread worldwide, resulting in a severe impact to the United States economy in March 2020. The spread of the virus has had a negative impact on virtually all businesses and individuals which comprise the tax base of all levels of government. The Board anticipates increased challenges going forward due to the effects of the COVID-19 pandemic on future revenues. The district received changing financial forecasts from the state and worked quickly with the final 11% funding cuts to provide for a full year with no reduced student days or furlough days for staff.

GILMER COUNTY BOARD OF EDUCATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020

- The School District is financially stable. The School District will continue to be a good steward of taxpayers' money and remains confident in the ability to maximize resources to provide the best educational experience for all of our students.

**CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Mrs. Trina Penland, CFO, Director of Finance at Gilmer County Board of Education, 134 Industrial Blvd, Ellijay, Georgia 30540. You may also email your question to Mrs. Penland at [trina.penland@gilmerschools.com](mailto:trina.penland@gilmerschools.com).

GILMER COUNTY BOARD OF EDUCATION



GILMER COUNTY BOARD OF EDUCATION  
STATEMENT OF NET POSITION  
JUNE 30, 2020

EXHIBIT "A"

	<u>GOVERNMENTAL ACTIVITIES</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 44,340,784.05
Receivables, Net	
Taxes	1,884,137.78
State Government	2,843,715.14
Federal Government	717,762.92
Local	28,305.38
Other	14,029.94
Inventories	161,157.03
Capital Assets, Non-Depreciable	6,379,930.40
Capital Assets, Depreciable (Net of Accumulated Depreciation)	<u>69,923,541.15</u>
 Total Assets	 <u>126,293,363.79</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plans	11,228,162.00
Related to OPEB Plan	<u>2,445,676.00</u>
 Total Deferred Outflows of Resources	 <u>13,673,838.00</u>
<u>LIABILITIES</u>	
Accounts Payable	567,203.97
Salaries and Benefits Payable	5,422,090.49
Interest Payable	65,900.00
Contracts Payable	462,026.00
Retainages Payable	96,542.00
Net Pension Liability	40,362,733.00
Net OPEB Liability	33,608,866.00
Long-Term Liabilities	
Due Within One Year	2,392,268.39
Due in More Than One Year	<u>16,594,172.80</u>
 Total Liabilities	 <u>99,571,802.65</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plans	2,585,808.00
Related to OPEB Plan	<u>8,945,871.00</u>
 Total Deferred Inflows of Resources	 <u>11,531,679.00</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	73,217,014.28
Restricted for	
Continuation of Federal Programs	496,299.52
Debt Service	2,294,500.00
Capital Projects	7,419,060.39
Unrestricted (Deficit)	<u>(54,563,154.05)</u>
 Total Net Position	 <u>\$ 28,863,720.14</u>

GILMER COUNTY BOARD OF EDUCATION  
 STATEMENT OF ACTIVITIES  
 FOR THE YEAR ENDED JUNE 30, 2020

EXHIBIT "B"

	PROGRAM REVENUES			NET (EXPENSES) REVENUES AND CHANGES IN NET POSITION	
	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS		CAPITAL GRANTS AND CONTRIBUTIONS
<b>GOVERNMENTAL ACTIVITIES</b>					
Instruction	\$ 33,080,471.48	\$ 98,996.68	\$ 20,371,274.12	\$ 38.63	(12,610,162.05)
Support Services					
Pupil Services	2,385,632.40	-	335,330.87	7.70	(2,050,293.83)
Improvement of Instructional Services	1,918,110.90	-	1,125,165.09	-	(792,945.81)
Educational Media Services	685,034.40	-	610,359.69	-	(74,674.71)
General Administration	941,648.35	-	1,126,444.19	0.48	184,796.32
School Administration	2,888,513.84	-	1,151,596.91	0.05	(1,736,916.88)
Business Administration	950,540.93	-	1,792.11	-	(948,748.82)
Maintenance and Operation of Plant	3,643,459.59	-	1,343,157.73	2.05	(2,300,299.81)
Student Transportation Services	3,003,217.93	-	591,314.57	154,448.90	(2,257,454.46)
Central Support Services	420,821.44	-	1,291.75	0.39	(419,529.30)
Other Support Services	47,168.07	-	56.98	0.55	(47,110.54)
Operations of Non-Instructional Services					
Enterprise Operations	671,883.39	-	-	-	(671,883.39)
Food Services	2,458,401.93	265,948.79	2,397,654.63	1.25	205,202.74
Interest on Long-Term Debt	114,513.39	-	-	-	(114,513.39)
Total Governmental Activities	\$ 53,209,418.04	\$ 364,945.47	\$ 29,055,438.64	\$ 154,500.00	(23,634,533.93)
<b>General Revenues</b>					
<b>Taxes</b>					
<b>Property Taxes</b>					
For Maintenance and Operations					18,597,752.89
Railroad Cars					17,884.80
<b>Sales Taxes</b>					
Special Purpose Local Option Sales Tax					
For Capital Projects					5,581,157.68
Other Sales Tax					182,772.98
Investment Earnings					437,338.07
Miscellaneous					1,200,872.58
Total General Revenues					26,017,779.00
Change in Net Position					2,383,245.07
Net Position - Beginning of Year, Restated					26,480,475.07
Net Position - End of Year					\$ 28,863,720.14

GILMER COUNTY BOARD OF EDUCATION  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2020

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>ASSETS</u>				
Cash and Cash Equivalents	\$ 20,053,294.86	\$ 24,287,489.19	\$ -	\$ 44,340,784.05
Receivables, Net				
Taxes	955,446.73	928,691.05	-	1,884,137.78
State Government	2,843,715.14	-	-	2,843,715.14
Federal Government	717,762.92	-	-	717,762.92
Local	28,305.38	-	-	28,305.38
Other	14,029.94	-	-	14,029.94
Inventories	161,157.03	-	-	161,157.03
Total Assets	\$ 24,773,712.00	\$ 25,216,180.24	\$ -	\$ 49,989,892.24
<u>LIABILITIES</u>				
Accounts Payable	\$ 423,740.57	\$ 143,463.40	\$ -	\$ 567,203.97
Salaries and Benefits Payable	5,422,090.49	-	-	5,422,090.49
Contracts Payable	-	462,026.00	-	462,026.00
Retainages Payable	-	96,542.00	-	96,542.00
Total Liabilities	5,845,831.06	702,031.40	-	6,547,862.46
 <u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable Revenue - Property Taxes	565,893.14	-	-	565,893.14
Unavailable Revenue - Special Purpose Local Option Sales Tax	-	436,380.79	-	436,380.79
Total Deferred Inflows of Resources	565,893.14	436,380.79	-	1,002,273.93
 <u>FUND BALANCES</u>				
Nonspendable	161,157.03	-	-	161,157.03
Restricted	335,142.49	24,077,768.05	-	24,412,910.54
Committed	450,388.42	-	-	450,388.42
Assigned	11,022,517.68	-	-	11,022,517.68
Unassigned	6,392,782.18	-	-	6,392,782.18
Total Fund Balances	18,361,987.80	24,077,768.05	-	42,439,755.85
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 24,773,712.00	\$ 25,216,180.24	\$ -	\$ 49,989,892.24

GILMER COUNTY BOARD OF EDUCATION  
 RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
 TO THE STATEMENT OF NET POSITION  
 JUNE 30, 2020

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C") \$ 42,439,755.85

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Land	\$	4,205,925.57	
Construction in progress		2,174,004.83	
Buildings and improvements		88,349,031.89	
Equipment		9,299,995.83	
Land improvements		4,990,763.87	
Accumulated depreciation		<u>(32,716,250.44)</u>	76,303,471.55

Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Net pension liability	\$	(40,362,733.00)	
Net OPEB liability		<u>(33,608,866.00)</u>	(73,971,599.00)

Deferred outflows and inflows of resources related to pensions/OPEB are applicable to future periods and, therefore, are not reported in the funds.

Related to pensions	\$	8,642,354.00	
Related to OPEB		<u>(6,500,195.00)</u>	2,142,159.00

Taxes that are not available to pay for current period expenditures are deferred in the funds.

1,002,273.93

Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.

Bonds payable	\$	(16,965,000.00)	
Accrued interest payable		(65,900.00)	
Unamortized bond premiums		<u>(2,021,441.19)</u>	<u>(19,052,341.19)</u>

Net position of governmental activities (Exhibit "A") \$ 28,863,720.14

GILMER COUNTY BOARD OF EDUCATION  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2020

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<b>REVENUES</b>				
Property Taxes	\$ 18,705,138.95	\$ -	\$ -	\$ 18,705,138.95
Sales Taxes	182,772.98	5,144,776.89	-	5,327,549.87
State Funds	23,414,604.25	60.00	-	23,414,664.25
Federal Funds	5,756,411.37	-	-	5,756,411.37
Charges for Services	364,945.47	-	-	364,945.47
Investment Earnings	267,879.18	39,221.97	130,236.92	437,338.07
Miscellaneous	1,200,872.58	-	-	1,200,872.58
<b>Total Revenues</b>	<b>49,892,624.78</b>	<b>5,184,058.86</b>	<b>130,236.92</b>	<b>55,206,920.56</b>
<b>EXPENDITURES</b>				
Current				
Instruction	30,209,245.21	-	-	30,209,245.21
Support Services				
Pupil Services	1,924,251.64	-	-	1,924,251.64
Improvement of Instructional Services	1,870,453.83	-	-	1,870,453.83
Educational Media Services	663,629.26	-	-	663,629.26
General Administration	889,473.05	-	-	889,473.05
School Administration	2,800,138.38	-	-	2,800,138.38
Business Administration	657,162.59	281,259.29	-	938,421.88
Maintenance and Operation of Plant	3,577,153.90	-	-	3,577,153.90
Student Transportation Services	2,722,672.88	179,400.00	-	2,902,072.88
Central Support Services	393,603.47	-	-	393,603.47
Other Support Services	17,363.09	-	-	17,363.09
Enterprise Operations	671,883.39	-	-	671,883.39
Food Services Operation	2,416,337.99	-	-	2,416,337.99
Capital Outlay	-	4,430,296.55	-	4,430,296.55
Debt Service				
Principal	-	-	1,890,000.00	1,890,000.00
Interest	-	-	372,671.25	372,671.25
<b>Total Expenditures</b>	<b>48,813,368.68</b>	<b>4,890,955.84</b>	<b>2,262,671.25</b>	<b>55,966,995.77</b>
Revenues over (under) Expenditures	1,079,256.10	293,103.02	(2,132,434.33)	(760,075.21)
<b>OTHER FINANCING SOURCES (USES)</b>				
Proceeds of Bonds	-	15,000,000.00	-	15,000,000.00
Premiums on Bonds Sold	-	2,105,511.25	-	2,105,511.25
Transfers In	-	1,689,178.60	2,132,434.33	3,821,612.93
Transfers Out	(1,689,178.60)	(2,132,434.33)	-	(3,821,612.93)
<b>Total Other Financing Sources (Uses)</b>	<b>(1,689,178.60)</b>	<b>16,662,255.52</b>	<b>2,132,434.33</b>	<b>17,105,511.25</b>
Net Change in Fund Balances	(609,922.50)	16,955,358.54	-	16,345,436.04
Fund Balances - Beginning, Restated	18,971,910.30	7,122,409.51	-	26,094,319.81
<b>Fund Balances - Ending</b>	<b>\$ 18,361,987.80</b>	<b>\$ 24,077,768.05</b>	<b>\$ -</b>	<b>\$ 42,439,755.85</b>

GILMER COUNTY BOARD OF EDUCATION  
 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF  
 REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 TO THE STATEMENT OF ACTIVITIES  
 JUNE 30, 2020

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E") \$ 16,345,436.04

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

Capital outlay	\$ 4,215,407.35	
Depreciation expense	<u>(2,492,495.11)</u>	1,722,912.24

The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations, and disposals) is to decrease net position. (48,223.35)

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. 346,879.53

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.

General obligation bonds issued, including a premium of \$2,105,511.25	\$ (17,105,511.25)	
Amortization of bond premium	309,570.36	
Bond principal retirements	<u>1,890,000.00</u>	(14,905,940.89)

District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension/OPEB liability is measured a year before the District's report date. Pension/OPEB expense, which is the change in the net pension/OPEB liability adjusted for changes in deferred outflows and inflows of resources related to pensions/OPEB, is reported in the Statement of Activities.

Pension expense	\$ (1,212,013.00)	
OPEB expense	<u>185,607.00</u>	(1,026,406.00)

Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrued interest on issuance of bonds		<u>(51,412.50)</u>
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Change in net position of governmental activities (Exhibit "B") \$ 2,383,245.07

GILMER COUNTY BOARD OF EDUCATION  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2020

EXHIBIT "G"

	<u>PRIVATE PURPOSE TRUSTS</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ <u>11,056.71</u>
<u>NET POSITION</u>	
Held in Trust for Private Purposes	\$ <u>11,056.71</u>

GILMER COUNTY BOARD OF EDUCATION  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
YEAR ENDED JUNE 30, 2020

EXHIBIT "H"

	<u>PRIVATE PURPOSE TRUSTS</u>
<u>ADDITIONS</u>	
Investment Earnings	
Interest	\$ 160.01
Net Position - Beginning	<u>10,896.70</u>
Net Position - Ending	<u>\$ 11,056.71</u>



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**NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY**

**REPORTING ENTITY**

The Gilmer County Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

**BASIS OF PRESENTATION**

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

**GOVERNMENT-WIDE STATEMENTS:**

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST), bond proceeds and grants from Georgia State Financing and Investment Commission that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund types:

- Private purpose trust funds are used to report all trust arrangements, other than those properly reported elsewhere, in which principal and income benefit individuals, private organizations or other governments.

### **BASIS OF ACCOUNTING**

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes and grants. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end. Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-

term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted resources available to finance the program. It is the School Districts policy to first apply state resources to programs, followed by cost-reimbursement grants, then general revenues.

#### **NEW ACCOUNTING PRONOUNCEMENTS**

In fiscal year 2020, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. The primary objective of this statement is to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. That objective is accomplished by postponing the effective dates of certain provisions in statements and Implementation Guides that first became effective or are scheduled to become effective for period beginning after June 15, 2018, and later.

In fiscal year 2020, the School District early adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. This statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. The cumulative effect of GASB Statement No. 84 is described in the restatement note.

#### **CASH AND CASH EQUIVALENTS**

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions. Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

#### **RECEIVABLES**

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

#### **INVENTORIES**

##### **Food Inventories**

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

**CAPITAL ASSETS**

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	All	N/A
Land Improvements	\$ 10,000.00	15 to 80 years
Buildings and Improvements	\$ 10,000.00	10 to 80 years
Equipment	\$ 10,000.00	3 to 50 years
Intangible Assets	\$ 100,000.00	15 to 20 years *

\* Dependent of the following factors: the School Districts expected use of the asset, the expected useful life of another related asset or group of assets, and any legal, regulator or contractual provisions that may limit the useful life.

**DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

**LONG-TERM LIABILITIES AND BOND DISCOUNTS/PREMIUMS**

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

### PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Georgia School Employees Postemployment Benefit Fund (School OPEB Fund) and additions to/deductions from School OPEB Fund fiduciary net position have been determined on the same basis as they are reported by School OPEB Fund. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### FUND BALANCES

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

**Nonspendable** consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** consists of resources that can be used only for specific purposes pursuant constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**Committed** consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** consists of resources constrained by the School District's intent to be used for specific purposes but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

**Unassigned** consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

### USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## PROPERTY TAXES

The Gilmer County Board of Commissioners adopted the property tax levy for the 2019 tax digest year (calendar year) on August 23, 2019 (levy date) based on property values as of January 1, 2019. Taxes were due on November 25, 2019 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2019 tax digest are reported as revenue in the governmental funds for fiscal year 2020. The Gilmer County Tax Commissioner bills and collects the property taxes for the School District, withholds 2.5% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2020, for maintenance and operations amounted to \$16,927,402.77.

The tax millage rate levied for the 2019 tax year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>14.248</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$1,759,851.38 during fiscal year ended June 30, 2020.

## SALES TAXES

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$5,144,776.89 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

### NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general, debt service, and capital projects funds. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

The Superintendent is authorized by the Board to approve adjustments of no more than 5% of the amount budgeted for expenditures in any budget function for any fund. The Superintendent shall report any such adjustments to the Board. If expenditure of funds in any budget function for any fund is anticipated to be more than 5% of the budgeted amount, the Superintendent shall request Board approval for the budget amendment.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

**NOTE 4: DEPOSITS**

**COLLATERALIZATION OF DEPOSITS**

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

**CATEGORIZATION OF DEPOSITS**

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2020, the School District had deposits with a carrying amount of \$44,351,840.76, and a bank balance of \$44,550,660.72. The bank balances insured by Federal depository insurance were \$662,007.68 and the bank balances collateralized with securities held by the pledging financial institution's trust department or agent in the School District's name were \$43,888,653.04.



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**NOTE 5: CAPITAL ASSETS**

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2019	Increases	Decreases	Balances June 30, 2020
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 4,205,925.57	\$ -	-	\$ 4,205,925.57
Construction in Progress	5,307,606.21	2,174,004.83	\$ 5,307,606.21	2,174,004.83
Total Capital Assets Not Being Depreciated	9,513,531.78	2,174,004.83	5,307,606.21	6,379,930.40
Capital Assets Being Depreciated				
Buildings and Improvements	82,380,971.69	6,109,541.20	141,481.00	88,349,031.89
Equipment	8,606,656.86	1,171,000.97	477,662.00	9,299,995.83
Land Improvements	4,922,297.31	68,466.56	-	4,990,763.87
Less Accumulated Depreciation for:				
Buildings and Improvements	23,037,824.12	1,789,280.98	93,257.65	24,733,847.45
Equipment	5,097,326.89	543,873.33	477,662.00	5,163,538.22
Land Improvements	2,659,523.97	159,340.80	-	2,818,864.77
Total Capital Assets, Being Depreciated, Net	65,115,250.88	4,856,513.62	48,223.35	69,923,541.15
Governmental Activity Capital Assets - Net	\$ 74,628,782.66	\$ 7,030,518.45	\$ 5,355,829.56	\$ 76,303,471.55

Current year depreciation expense by function is as follows:

Instruction		\$ 1,604,743.97
Support Services		
Pupil Services	\$ 319,950.97	
General Administration	19,841.43	
School Administration	1,888.49	
Maintenance and Operation of Plant	85,319.88	
Student Transportation Services	369,709.08	
Central Support Services	16,212.20	
Other Support Services	22,736.17	835,658.22
Food Services		52,092.92
		\$ 2,492,495.11

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**NOTE 6: INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2020, consisted of the following:

<u>Transfers to</u>	<u>Transfers From</u>		
	<u>General Fund</u>	<u>Capital Projects Fund</u>	<u>Total</u>
Capital Projects Fund	\$ 1,689,178.60	\$ -	\$ 1,689,178.60
Debt Service Fund	-	2,132,434.33	2,132,434.33
<b>Total</b>	<b>\$ 1,689,178.60</b>	<b>\$ 2,132,434.33</b>	<b>\$ 3,821,612.93</b>

Transfers are used to move local funds collected by the general fund to the capital projects fund for local capital projects and to move sales tax revenue from the capital projects fund to the debt service fund to pay principal and interest on outstanding debt.

**NOTE 7: LONG-TERM LIABILITIES**

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	<u>Governmental Activities</u>				
	<u>Balance July 1, 2019</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance June 30, 2020</u>	<u>Due Within One Year</u>
General Obligation (G.O.) Bonds	\$ 3,855,000.00	\$ 15,000,000.00	\$ 1,890,000.00	\$ 16,965,000.00	\$ 1,965,000.00
Unamortized Bond Premiums	225,500.30	2,105,511.25	309,570.36	2,021,441.19	427,268.39
	<b>\$ 4,080,500.30</b>	<b>\$ 17,105,511.25</b>	<b>\$ 2,199,570.36</b>	<b>\$ 18,986,441.19</b>	<b>\$ 2,392,268.39</b>

**GENERAL OBLIGATION DEBT OUTSTANDING**

The School District's bonded debt consists of various issues of general obligation bonds that are generally noncallable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved sales taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

The School District had no unused line of credit or outstanding notes from direct borrowings and direct placements related to governmental activities as of June 30, 2020. In the event the entity is unable to make the principal and interest payments using proceeds from the Education Special Purpose Local Option Sales Tax (EPLOST), the debt will be satisfied from a direct annual ad valorem tax levied upon all taxable property within the School District. Additional security is provided by the State of Georgia Intercept Program which allows for state appropriations entitled to the School District to be transferred to the Debt Service Account Custodian for the payment of debt.

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General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Series 2015	2% - 5%	8/27/2015	12/1/2020	\$ 9,160,000.00	\$ 1,965,000.00
General Government - Series 2020	4% - 5%	1/28/2020	12/1/2025	<u>15,000,000.00</u>	<u>15,000,000.00</u>
				<u>\$ 24,160,000.00</u>	<u>\$ 16,965,000.00</u>

The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt		Unamortized Bond
	Principal	Interest	Premium
2021	\$ 1,965,000.00	\$ 741,675.00	\$ 427,268.39
2022	2,835,000.00	635,850.00	360,944.79
2023	2,910,000.00	520,950.00	360,944.79
2024	2,995,000.00	387,875.00	360,944.79
2025	3,080,000.00	236,000.00	360,944.79
2026 - 2030	<u>3,180,000.00</u>	<u>79,500.00</u>	<u>150,393.64</u>
Total Principal and Interest	<u>\$ 16,965,000.00</u>	<u>\$ 2,601,850.00</u>	<u>\$ 2,021,441.19</u>

**NOTE 8: RISK MANAGEMENT**

**INSURANCE**

**Commercial Insurance**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except for as described below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceed commercial insurance coverage in any of the past three fiscal years.

**Georgia School Boards Association Risk Management Fund**

The School District participates in the Georgia School Boards Association Risk Management Fund (the Fund), a public entity risk pool organized on August 1, 1994, to develop and administer a plan to reduce risk of loss on account of general liability, motor vehicle liability, errors and omissions liability, cyber risk and property damage, including safety engineering and other loss prevention and control techniques, and to administer the Fund including the processing and defense of claims brought against members of the Fund. The School District pays an annual contribution to the Fund for coverage. Reinsurance is provided to the Fund through agreements by the Fund with insurance companies according to their specialty for property (including coverage for flood and earthquake), machinery breakdown, general liability, errors and omissions, crime, cyber risk and automobile risks. Reinsurance limits and retentions vary by line of coverage.

**WORKERS' COMPENSATION**

**Georgia School Boards Association Workers' Compensation Fund**

The School District participates in the Georgia School Boards Association Workers' Compensation Fund (the Fund), a public entity risk pool organized on July 1, 1992, to develop, implement, and administer a program to reduce the risk of loss from employee accidents. The School District pays an annual contribution to the Fund for coverage. The Fund provides statutory limits of coverage for Workers' Compensation coverage and a \$2,000,000 limit per occurrence for Employers' Liability coverage. Excess insurance coverage is provided through an agreement between the Fund and the Safety National Casualty Corporation to limit the Fund's exposure to large losses. Employers' Liability insurance coverage is also provided by Safety National Casualty Corporation to provide coverage for potential losses sustained by the Fund in excess of \$550 thousand loss per occurrence, up to \$2.0 million. In addition to the \$550,000.00 per occurrence retention, the Fund also retains an additional \$200,000.00 per year corridor retention.

**UNEMPLOYMENT COMPENSATION**

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated. The Gilmer County Board of Education has not incurred any liabilities for unemployment for the past two years.

**SURETY BOND**

The School District purchased surety bonds to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	\$ 50,000.00
Assistant Superintendent	\$ 50,000.00
Principals	\$ 25,000.00
Assistant Principals	\$ 25,000.00
Finance Director	\$ 25,000.00
School Nutrition Managers	\$ 5,000.00

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**NOTE 9: FUND BALANCE CLASSIFICATION DETAILS**

The School District's financial statements include the following amounts presented in the aggregate at June 30, 2020:

Nonspendable					
Inventories			\$		161,157.03
Restricted					
Continuation of Federal Programs	\$	335,142.49			
Capital Projects		21,717,368.05			
Debt Service		<u>2,360,400.00</u>		24,412,910.54	
Committed					
School Activity Accounts				450,388.42	
Assigned					
After School Program	\$	92,517.68			
Local Capital Outlay Projects		<u>10,930,000.00</u>		11,022,517.68	
Unassigned					<u>6,392,782.18</u>
Fund Balance, June 30, 2020			\$		<u>42,439,755.85</u>

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

**NOTE 10: SIGNIFICANT COMMITMENTS**

**COMMITMENTS UNDER CONSTRUCTION CONTRACTS**

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2020, together with funding available:

Project	Unearned Executed Contracts (1)	Payments through June 30, 2020 (2)	Funding Available From State (1)
Gilmer High Renovation Phase III	\$ 468,618.50	\$ 384,650.01	\$ -
Clear Creek Elementary School 21-661-001	<u>15,285,776.55</u>	<u>1,420,428.00</u>	<u>4,859,136.00</u>
	<u>\$ 15,754,395.05</u>	<u>\$ 1,805,078.01</u>	<u>\$ 4,859,136.00</u>

(1) The amounts described are not reflected in the basic financial statements.

(2) Payments include contracts and retainages payable at year end.

**OPERATING LEASES**

The School District leases copiers and postage machines under the provisions of one or more long-term lease agreements classified as operating leases for accounting purposes. Rental expenditures under the terms of the operating leases totaled \$32,300.28 for governmental activities for the year ended June 30, 2020. The following future minimum lease payments were required under operating leases at June 30, 2020:

Year Ending	Governmental Funds
2021	\$ 28,790.28
2022	21,696.07
2023	2,985.00
Total	\$ 53,471.35

**NOTE 11: SIGNIFICANT CONTINGENT LIABILITIES**

**FEDERAL GRANTS**

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

**LITIGATION**

The School District is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine School District operations. The ultimate disposition of these proceedings is not presently determinable but is not believed to have a material adverse effect on the financial condition of the School District.

**NOTE 12: OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

**GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND**

**Plan Description:** Certified teachers and non-certified public school employees of the School District as defined in §20-2-875 of the *Official Code of Georgia Annotated* (O.C.G.A.) are provided OPEB through the School OPEB Fund - a cost-sharing multiple-employer defined benefit postemployment healthcare plan, reported as an employee trust fund and administered by a Board of Community Health (Board). Title 20 of the O.C.G.A. assigns the authority to establish and amend the benefit terms of the group health plan to the Board.

**Benefits Provided:** The School OPEB Fund provides healthcare benefits for retirees and their dependents due under the group health plan for public school teachers, including librarians, other certified employees of public schools, regional educational service agencies and non-certified public school employees. Retiree medical eligibility is attained when an employee retires and is immediately eligible to draw a retirement annuity from Employees' Retirement System (ERS), Georgia Judicial Retirement System (JRS), Legislative Retirement System (LRS), Teachers Retirement System (TRS) or Public School Employees Retirement System (PSERS). If elected, dependent coverage starts on the same day as retiree coverage. Medicare-eligible retirees are offered Standard and Premium Medicare Advantage plan options. Non-Medicare eligible retiree plan options include Health Reimbursement Arrangement (HRA), Health Maintenance Organization (HMO) and a High Deductible Health Plan (HDHP). The School OPEB Fund also pays for administrative expenses of the fund. By law, no other use of the assets of the School OPEB Fund is permitted.

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**Contributions:** As established by the Board, the School OPEB Fund is substantially funded on a pay-as-you-go basis; that is, annual cost of providing benefits will be financed in the same year as claims occur. Contributions to the School OPEB Fund from the School District were \$888,539.00 for the year ended June 30, 2020. Active employees are not required to contribute to the School OPEB Fund.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

At June 30, 2020, the School District reported a liability of \$33,608,866.00 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2019. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2018. An expected total OPEB liability as of June 30, 2019 was determined using standard roll-forward techniques. The School District's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2019. At June 30, 2019, the School District's proportion was 0.273863%, which was an increase of 0.002475% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2020, the School District recognized OPEB expense of \$702,932.00. At June 30, 2020, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPEB	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 3,656,294.00
Changes of assumptions	1,167,170.00	4,737,789.00
Net difference between projected and actual earnings on OPEB plan investments	73,190.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	316,777.00	551,788.00
School District contributions subsequent to the measurement date	888,539.00	-
Total	\$ 2,445,676.00	\$ 8,945,871.00

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School District contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	OPEB
2021	\$ (1,701,950.00)
2022	\$ (1,701,950.00)
2023	\$ (1,704,764.00)
2024	\$ (1,436,707.00)
2025	\$ (709,896.00)
Thereafter	\$ (133,467.00)

**Actuarial assumptions:** The total OPEB liability as of June 30, 2019 was determined by an actuarial valuation as of June 30, 2018 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2019:

**OPEB:**

Inflation	2.50%
Salary increases	3.00% - 8.75%, including inflation
Long-term expected rate of return	7.30%, compounded annually, net of investment expense, and including inflation
Healthcare cost trend rate	
Pre-Medicare Eligible	7.250%
Medicare Eligible	5.375%
Ultimate trend rate	
Pre-Medicare Eligible	4.75%
Medicare Eligible	4.75%
Year of Ultimate trend rate	
Pre-Medicare Eligible	2028
Medicare Eligible	2022

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale BB as follows:

- For TRS members: The RP-2000 White Collar Mortality Table projected to 2025 with projection scale BB (set forward 1 year for males) is used for death after service retirement and beneficiaries. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward two years for males and four years for females) is used for death after disability retirement.
- For PSERS members: The RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) is used for the period after service retirement and for beneficiaries of deceased members. The RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward 5 years for both males and females) is used for the period after disability retirement.



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The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2014, and adopted by the pension Board on December 17, 2015. The next experience study for TRS will be for the period ending June 30, 2018.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the June 30, 2018 valuation were based on a review of recent plan experience done concurrently with the June 30, 2018 valuation.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. During fiscal year 2018, the School OPEB fund updated their investment strategy to a more long-term approach. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset class</u>	<u>Target allocation</u>	<u>Long-Term Expected Real Rate of Return*</u>
Fixed income	30.00%	(0.10)%
Domestic Stocks – Large Cap	46.20%	8.90%
Domestic Stocks – Small Cap	1.30%	13.20%
Int'l Stocks - Developed Mkt	12.40%	8.90%
Int'l Stocks - Emerging Mkt	5.10%	10.90%
Alternatives	5.00%	12.00%
Total	<u>100.00%</u>	

\*Net of Inflation

**Discount rate:** The discount rate has changed since the prior measurement date from 3.87% to 3.58%. In order to measure the total OPEB liability for the School OPEB Fund, a single equivalent interest rate of 3.58% was used as the discount rate. This is comprised mainly of the yield or index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA or higher (3.50% per the Bond Buyers Index). The projection of cash flows used to determine the discount rate assumed that contributions from members and from the employer will be made at the current level as averaged over the last five years, adjusted for annual projected changes in headcount. Projected future benefit payments for all current plan members were projected through 2119. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make OPEB payments for inactive employees through year 2026. Therefore, the calculated discount rate of 3.58% was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the discount rate:** The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 3.58%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.58%) or 1 percentage-point higher (4.58%) than the current discount rate:

	1% Decrease (2.58%)	Current Discount Rate (3.58%)	1% Increase (4.58%)
School District's proportionate share of Net OPEB Liability	\$ 39,064,595.00	\$ 33,608,866.00	\$ 29,170,875.00

**Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the healthcare cost trend rates:** The following presents the School District's proportionate share of the net OPEB liability, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
School District's proportionate share of Net OPEB Liability	\$ 28,311,908.00	\$ 33,608,866.00	\$ 40,336,403.00

**OPEB plan fiduciary net position:** Detailed information about the OPEB plan's fiduciary net position is available in the Comprehensive Annual Financial Report (CAFR) which is publicly available at <https://sao.georgia.gov/comprehensive-annual-financial-reports>.

**NOTE 13: RETIREMENT PLANS**

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

**TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)**

**Plan Description:** All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial report that can be obtained at [www.trsga.com/publications](http://www.trsga.com/publications).

**Benefits Provided:** TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

**Contributions:** Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional

amount to finance any unfunded accrued liability. Employees were required to contribute 6.00% of their annual pay during fiscal year 2020. The School District's contractually required contribution rate for the year ended June 30, 2020 was 21.14% of annual School District payroll, of which 20.98% of payroll was required from the School District and 0.16% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$5,056,790.00 and \$38,580.90 from the School District and the State, respectively.

#### **EMPLOYEES' RETIREMENT SYSTEM**

**Plan description:** The Employees' Retirement System of Georgia (ERS) is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State of Georgia and its political subdivisions. ERS is directed by a Board of Trustees. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. ERS issues a publicly available financial report that can be obtained at [www.ers.ga.gov/financials](http://www.ers.ga.gov/financials).

**Benefits provided:** The ERS Plan supports three benefit tiers: Old Plan, New Plan, and Georgia State Employees' Pension and Savings Plan (GSEPS). Employees under the old plan started membership prior to July 1, 1982 and are subject to plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are new plan members subject to modified plan provisions. Effective January 1, 2009, new state employees and rehired state employees who did not retain membership rights under the Old or New Plans are members of GSEPS. ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to GSEPS.

Under the old plan, the new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon the monthly average of the member's highest 24 consecutive calendar months, multiplied by the number of years of creditable service, multiplied by the applicable benefit factor. Annually, postretirement cost-of-living adjustments may also be made to members' benefits, provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

**Contributions:** Member contributions under the old plan are 4% of annual compensation, up to \$4,200.00, plus 6% of annual compensation in excess of \$4,200.00. Under the old plan, the state pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these state contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The School District's required contribution rate for the year ended June 30, 2020 was 24.66% of annual covered payroll for old and new plan members and 21.64% for GSEPS members. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employer contributions to the pension plan were \$32,532.00 for the current fiscal year.

**PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)**

**Plan description:** PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at [www.ers.ga.gov/financials](http://www.ers.ga.gov/financials).

**Benefits provided:** A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$15.25, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

**Contributions:** The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution was \$74,253.00.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

At June 30, 2020, the School District reported a liability of \$40,362,733.00 for its proportionate share of the net pension liability for TRS (\$40,159,955.00) and ERS (\$202,778.00).

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$ 40,159,955.00
State of Georgia's proportionate share of the net pension liability associated with the School District	308,564.00
Total	\$ <u>40,468,519.00</u>

The net pension liability for TRS and ERS was measured as of June 30, 2019. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2018. An expected total pension liability as of June 30, 2019 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS and ERS during the fiscal year ended June 30, 2019.

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At June 30, 2019, the School District's TRS proportion was 0.186767%, which was a decrease of 0.003490% from its proportion measured as of June 30, 2018. At June 30, 2019, the School District's ERS proportion was 0.004914%, which was an increase of 0.000090% from its proportion measured as of June 30, 2018.

At June 30, 2020, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$410,392.00.

The PSERS net pension liability was measured as of June 30, 2019. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2018. An expected total pension liability as of June 30, 2019 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2019.

For the year ended June 30, 2020, the School District recognized pension expense of \$6,287,203.00 for TRS, \$39,481.00 for ERS and \$126,560.00 for PSERS and revenue of \$25,137.00 for TRS and \$126,560.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

At June 30, 2020, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS		ERS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,263,620.00	\$ 11,906.00	\$ 6,753.00	\$ -
Changes of assumptions	3,853,872.00	-	3,569.00	-
Net difference between projected and actual earnings on pension plan investments	-	956,331.00	-	6,312.00
Changes in proportion and differences between School District contributions and proportionate share of contributions	8,865.00	1,611,259.00	2,161.00	-
School District contributions subsequent to the measurement date	5,056,790.00	-	32,532.00	-
<b>Total</b>	<b>\$ 11,183,147.00</b>	<b>\$ 2,579,496.00</b>	<b>\$ 45,015.00</b>	<b>\$ 6,312.00</b>

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The School District contributions subsequent to the measurement date for TRS and ERS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS	ERS
2021	\$ 1,465,632.00	\$ 10,909.00
2022	\$ (157,201.00)	\$ (4,331.00)
2023	\$ 1,048,408.00	\$ (1,243.00)
2024	\$ 1,190,022.00	\$ 836.00

**Actuarial assumptions:** The total pension liability as of June 30, 2019 was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

**Teachers Retirement System:**

Inflation	2.50%
Salary increases	3.00% – 8.75%, average, including inflation
Investment rate of return	7.25%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service requirements and dependent beneficiaries. The RP-2000 Disabled Mortality table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB (set forward two years for males and four years for females) was used for the death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014, with the exception of the assumed investment rate of return.

**Employees' Retirement System:**

Inflation	2.75%
Salary increases	3.25% - 7.00%, including inflation
Investment rate of return	7.30%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Combined Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB and set forward 2 years for both males and females for service retirements and dependent beneficiaries. The RP- 2000 Disabled Mortality Table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB and set back 7 years for males and set forward 3 years for females was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-12% less than the

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actual number of deaths that occurred during the study period for service retirements and beneficiaries and for disability retirements. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014, with the exception of the assumed investment of return.

**Public School Employees Retirement System:**

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.30%, net of pension plan investment expense, including inflation
Post-retirement benefit increases	1.50% semi-annually

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014, with the exception of the assumed investment rate of return.

The long-term expected rate of return on TRS, ERS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	ERS/PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.10)%
Domestic large stocks	51.00%	46.20%	8.90%
Domestic small stocks	1.50%	1.30%	13.20%
International developed market stocks	12.40%	12.40%	8.90%
International emerging market stocks	5.10%	5.10%	10.90%
Alternative	-	5.00%	12.00%
Total	100.00%	100.00%	

\* Rates shown are net of assumed rate of inflation.

**Discount rate:** The discount rate used to measure the total TRS pension liability was 7.25%. The discount rate used to measure the total ERS and PSERS pension liability was 7.30%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS, ERS and PSERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate:** The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.25% and 7.30%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25% and 6.30%) or 1-percentage-point higher (8.25% and 8.30%) than the current rate:

<b>Teachers Retirement System:</b>	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
School District's proportionate share of the net pension liability	\$ 65,191,361.00	\$ 40,159,955.00	\$ 19,575,245.00
<b>Employees' Retirement System:</b>	1% Decrease (6.30%)	Current Discount Rate (7.30%)	1% Increase (8.30%)
School District's proportionate share of the net pension liability	\$ 288,166.00	\$ 202,778.00	\$ 129,986.00

**Pension plan fiduciary net position:** Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS, ERS and PSERS financial report which is publicly available at [www.trsga.com/publications](http://www.trsga.com/publications) and <http://www.ers.ga.gov/financials>.

#### DEFINED CONTRIBUTION PLAN

In July 1999, the School District began an employer paid 403(b) annuity plan for the group of employees covered under the Public School Employees Retirement System (PSERS). Recognizing that PSERS was a limited defined contribution and defined benefit plan which did not provide for an adequate retirement for this group of employees, it was the Board's desire to supplement the retirement of this group.

The School District selected Lincoln Financial Group as the provider of this plan. For each employee covered under PSERS, the Board began contributing to the plan an amount equal to 2 percent of the employee's base pay.

The employee becomes vested in the plan with 5 years of experience. Employees who had already achieved 5 years of experience at the time the plan was implemented were vested upon enrollment.

Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment and 5 years of service to Gilmer County Board of Education. If an employee terminates employment prior to achieving years of service, funds paid on behalf of the non-vested employee are credited back to the School District.



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Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contribution	Required Contribution
2020	100%	\$ 11,748.17
2019	100%	\$ 10,469.78
2018	100%	\$ 10,726.95

**NOTE 14: RESTATEMENT OF PRIOR YEAR NET POSITION**

For fiscal year 2020, the School District made prior period adjustments due to the adoption of GASB Statement No. 84, as described in "New Accounting Pronouncements," which requires the restatement of the June 30, 2019 net position in governmental activities and fund balance in the general fund and fiduciary funds. These changes are in accordance with generally accepted accounting principles.

Net Position, July 1, 2019 as previously reported	\$ 26,223,087.83
Prior Period Adjustment - Implementation of GASB No. 84: School Activity Account Reclassification	257,387.24
Net Position, July 1, 2019, as restated	\$ 26,480,475.07
Fund Balance (General Fund), July 1, 2019, as previously reported	\$ 18,714,523.06
Prior Period Adjustment - Implementation of GASB No. 84: School Activity Account Reclassification	257,387.24
Fund Balance (General Fund), July 1, 2019, as restated	\$ 18,971,910.30
Net Position (Fiduciary Funds), July 1, 2019 as previously reported	\$ 268,283.94
Prior Period Adjustment - Implementation of GASB No. 84: Restatement for Fiduciary Funds Beginning Net Position	(257,387.24)
Net Position (Fiduciary Funds), July 1, 2019, as restated	\$ 10,896.70

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GILMER COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
 TEACHERS RETIREMENT SYSTEM OF GEORGIA  
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "1"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2020	0.186767%	\$ 40,159,955.00	\$ 308,564.00	\$ 40,468,519.00	\$ 22,971,903.88	174.82%	78.56%
2019	0.190257%	\$ 35,315,775.00	\$ 248,361.00	\$ 35,564,136.00	\$ 22,820,338.21	154.76%	80.27%
2018	0.192393%	\$ 35,756,832.00	\$ 484,333.00	\$ 36,241,165.00	\$ 22,392,027.71	159.69%	79.33%
2017	0.200405%	\$ 41,345,786.00	\$ 434,698.00	\$ 41,780,484.00	\$ 22,216,391.49	186.10%	76.06%
2016	0.208743%	\$ 31,779,049.00	\$ 357,460.00	\$ 32,136,509.00	\$ 22,280,252.77	142.63%	81.44%
2015	0.207390%	\$ 26,200,991.00	\$ 272,382.00	\$ 26,473,373.00	\$ 21,374,785.43	122.58%	84.03%

GILMER COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
 EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA  
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "2"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of covered payroll	Plan fiduciary net position as a percentage of total pension liability
2020	0.004914%	\$ 202,778.00	\$ 123,858.78	163.72%	76.74%
2019	0.004824%	\$ 198,316.00	\$ 123,048.78	161.17%	76.68%
2018	0.004823%	\$ 195,878.00	\$ 118,308.54	165.57%	76.33%
2017	0.004871%	\$ 230,419.00	\$ 113,266.44	203.43%	72.34%
2016	0.004625%	\$ 187,377.00	\$ 105,744.90	177.20%	76.20%
2015	0.004672%	\$ 175,229.00	\$ 105,196.24	166.57%	77.99%

GILMER COUNTY BOARD OF EDUCATION  
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 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
 PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM OF GEORGIA  
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "3"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2020	0.00%	\$ -	\$ 410,392.00	\$ 410,392.00	\$ 1,256,068.19	N/A	85.02%
2019	0.00%	\$ -	\$ 393,339.00	\$ 393,339.00	\$ 1,219,970.43	N/A	85.26%
2018	0.00%	\$ -	\$ 367,586.00	\$ 367,586.00	\$ 1,220,560.00	N/A	85.69%
2017	0.00%	\$ -	\$ 486,621.00	\$ 486,621.00	\$ 1,274,244.08	N/A	81.00%
2016	0.00%	\$ -	\$ 332,896.00	\$ 332,896.00	\$ 1,211,155.85	N/A	87.00%
2015	0.00%	\$ -	\$ 290,547.00	\$ 290,547.00	\$ 1,066,199.52	N/A	88.29%

GILMER COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
 SCHOOL OPEB FUND  
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "4"

Year Ended	School District's proportion of the net OPEB liability	School District's proportionate share of the net OPEB liability	State of Georgia's proportionate share of the net OPEB liability associated with the School District	Total	School District's covered-employee payroll	School District's proportionate share of the net OPEB liability as a percentage of its covered- employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2020	0.273863%	\$ 33,608,866.00	\$ -	\$ 33,608,866.00	\$ 22,718,138.82	147.94%	4.63%
2019	0.271388%	\$ 34,492,582.00	\$ -	\$ 34,492,582.00	\$ 22,481,951.05	153.42%	2.93%
2018	0.273112%	\$ 38,372,126.00	\$ -	\$ 38,372,126.00	\$ 22,030,101.19	174.18%	1.61%

GILMER COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CONTRIBUTIONS  
 TEACHERS RETIREMENT SYSTEM OF GEORGIA  
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "5"

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2020	\$ 5,056,790.00	\$ 5,056,790.00	\$ -	\$ 24,104,935.50	20.98%
2019	\$ 4,763,573.00	\$ 4,763,573.00	\$ -	\$ 22,971,903.88	20.74%
2018	\$ 3,806,982.13	\$ 3,806,982.13	\$ -	\$ 22,820,338.21	16.68%
2017	\$ 3,151,834.82	\$ 3,151,834.82	\$ -	\$ 22,392,027.71	14.08%
2016	\$ 3,131,597.48	\$ 3,131,597.48	\$ -	\$ 22,216,391.49	14.10%
2015	\$ 2,897,258.75	\$ 2,897,258.75	\$ -	\$ 22,280,752.77	13.00%
2014	\$ 2,598,374.04	\$ 2,598,374.04	\$ -	\$ 21,374,785.43	12.16%
2013	\$ 2,338,785.76	\$ 2,338,785.76	\$ -	\$ 20,713,862.76	11.29%
2012	\$ 2,100,950.78	\$ 2,100,950.78	\$ -	\$ 20,694,316.06	10.15%
2011	\$ 2,349,120.00	\$ 2,349,120.00	\$ -	\$ 23,115,279.95	10.16%

GILMER COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CONTRIBUTIONS  
 EMPLOYEES' RETIREMENT SYSTEM OF GEORGIA  
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "6"

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2020	\$ 32,532.00	\$ 32,532.00	\$ -	\$ 131,900.00	24.66%
2019	\$ 30,692.00	\$ 30,692.00	\$ -	\$ 123,858.78	24.78%
2018	\$ 30,528.40	\$ 30,528.40	\$ -	\$ 123,048.76	24.81%
2017	\$ 29,352.36	\$ 29,352.36	\$ -	\$ 118,308.54	24.81%
2016	\$ 27,999.53	\$ 27,999.53	\$ -	\$ 113,266.44	24.72%
2015	\$ 23,221.55	\$ 23,221.55	\$ -	\$ 105,744.90	21.96%
2014	\$ 19,419.27	\$ 19,419.27	\$ -	\$ 105,196.24	18.46%
2013	\$ 12,736.40	\$ 12,736.40	\$ -	\$ 85,479.18	14.90%
2012	\$ 9,496.53	\$ 9,496.53	\$ -	\$ 81,655.68	11.63%
2011	\$ 8,556.76	\$ 8,556.76	\$ -	\$ 82,197.40	10.41%



GILMER COUNTY BOARD OF EDUCATION  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF CONTRIBUTIONS  
 SCHOOL OPEB FUND  
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "7"

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered-employee payroll	Contribution as a percentage of covered- employee payroll
2020	\$ 888,539.00	\$ 888,539.00	\$ -	\$ 23,506,294.79	3.78%
2019	\$ 1,474,941.00	\$ 1,474,941.00	\$ -	\$ 22,718,138.82	6.49%
2018	\$ 1,406,574.00	\$ 1,406,574.00	\$ -	\$ 22,481,951.05	6.26%
2017	\$ 1,424,026.00	\$ 1,424,026.00	\$ -	\$ 22,030,101.19	6.46%

**Teachers Retirement System**

**Changes of assumptions:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

On May 15, 2019, the Board adopted recommended changes from the smoothed valuation interest rate methodology that has been in effect since June 30, 2009, to a constant interest rate method. In conjunction with the methodology, the long-term assumed rate of return in assets (discount rate) has been changed from 7.50% to 7.25%, and the assumed annual rate of inflation has been reduced from 2.75% to 2.50%.

**Employees' Retirement System**

**Changes of benefit terms:**

- A new benefit tier was added for members joining the System on and after July 1, 2009.
- A one-time 3% payment was granted to certain retirees and beneficiaries effective July 2016.
- A one-time 3% payment was granted to certain retirees and beneficiaries effective July 2017.

**Changes of assumptions:** On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, withdrawal and salary increases.

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for the June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date.

**Public School Employees Retirement System**

**Changes of assumptions:** In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

On March 15, 2018, the Board adopted a new funding policy. Because of this new funding policy, the assumed investment rate of return was reduced from 7.50% to 7.40% for June 30, 2017 actuarial valuation. In addition, based on the Board's new funding policy, the assumed investment rate of return was further reduced by 0.10% from 7.40% to 7.30% as of the June 30, 2018 measurement date.

**School OPEB Fund**

**Changes of benefit terms:** There have been no changes in benefit terms.

**Changes in assumptions:** The June 30, 2017 actuarial valuation was revised, for various factors, including the methodology used to determine how employees and retirees were assigned to each of the OPEB Funds and anticipated participation percentages. Current and former employees of State organizations (including technical colleges, community service boards and public health departments) are now assigned to State OPEB fund based on their last employer payroll location; irrespective of retirement affiliation.

The discount rate was updated from 3.07% as of June 30, 2016 to 3.58% as of June 30, 2017 to 3.87% as of June 30, 2018, and back to 3.58% as of June 30, 2019.

GILMER COUNTY BOARD OF EDUCATION  
GENERAL FUND  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
BUDGET AND ACTUAL  
YEAR ENDED JUNE 30, 2020

SCHEDULE "9"

	NONAPPROPRIATED BUDGETS		ACTUAL AMOUNTS	VARIANCE OVER/UNDER
	ORIGINAL	FINAL		
<b>REVENUES</b>				
Property Taxes	\$ 18,000,000.00	\$ 18,000,000.00	\$ 18,705,138.95	\$ 705,138.95
Sales Taxes	180,000.00	180,000.00	182,772.98	2,772.98
State Funds	23,404,280.21	23,446,293.00	23,414,604.25	(31,688.75)
Federal Funds	5,718,526.81	6,696,148.71	5,756,411.37	(939,737.34)
Charges for Services	441,800.00	441,800.00	364,945.47	(76,854.53)
Investment Earnings	207,700.00	207,700.00	267,879.18	60,179.18
Miscellaneous	772,500.00	730,487.21	1,200,872.58	470,385.37
	<u>48,724,807.02</u>	<u>49,702,428.92</u>	<u>49,892,624.78</u>	<u>190,195.86</u>
Total Revenues				
<b>EXPENDITURES</b>				
Current				
Instruction	31,379,273.84	31,812,859.84	30,209,245.21	1,603,614.63
Support Services				
Pupil Services	2,013,962.18	2,025,218.84	1,924,251.64	100,967.20
Improvement of Instructional Services	1,952,960.57	2,315,959.04	1,870,453.83	445,505.21
Educational Media Services	712,520.76	713,926.76	663,629.26	50,297.50
General Administration	976,082.51	973,750.51	889,473.05	84,277.46
School Administration	2,773,742.25	2,826,813.01	2,800,138.38	26,674.63
Business Administration	671,138.78	671,138.78	657,162.59	13,976.19
Maintenance and Operation of Plant	3,397,748.99	3,397,748.99	3,577,153.90	(179,404.91)
Student Transportation Services	2,751,301.57	2,750,492.57	2,722,672.88	27,819.69
Central Support Services	277,671.92	394,916.93	393,603.47	1,313.46
Other Support Services	28,650.00	29,850.00	17,363.09	12,486.91
Enterprise Operations	301,000.00	301,000.00	671,883.39	(370,883.39)
Food Services Operation	2,671,672.71	2,671,672.71	2,416,337.99	255,334.72
Debt Service	1,000.00	1,000.00	-	1,000.00
	<u>49,908,726.08</u>	<u>50,886,347.98</u>	<u>48,813,368.68</u>	<u>2,072,979.30</u>
Total Expenditures				
Excess of Revenues over (under) Expenditures	<u>(1,183,919.06)</u>	<u>(1,183,919.06)</u>	<u>1,079,256.10</u>	<u>2,263,175.16</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Other Sources	273,000.00	273,000.00	-	(273,000.00)
Other Uses	(2,150,000.00)	(2,150,000.00)	(1,689,178.60)	460,821.40
	<u>(1,877,000.00)</u>	<u>(1,877,000.00)</u>	<u>(1,689,178.60)</u>	<u>187,821.40</u>
Total Other Financing Sources (Uses)				
Net Change in Fund Balances	(3,060,919.06)	(3,060,919.06)	(609,922.50)	2,450,996.56
Fund Balances - Beginning	<u>18,971,910.30</u>	<u>18,971,910.30</u>	<u>18,971,910.30</u>	<u>-</u>
Fund Balances - Ending	<u>\$ 15,910,991.24</u>	<u>\$ 15,910,991.24</u>	<u>\$ 18,361,987.80</u>	<u>\$ 2,450,996.56</u>

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

GILMER COUNTY BOARD OF EDUCATION  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2020

SCHEDULE "10"

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	205GA324N1099	\$ 695,461.95
National School Lunch Program	10.555	205GA324N1099	<u>1,623,033.79</u>
Total Child Nutrition Cluster			2,318,495.74
Forest Service Schools and Roads Cluster			
Pass-Through From Office of the State Treasurer			
Schools and Roads - Grants to States	10.665	486Forest	40,210.31
Other Programs			
Pass-Through From Georgia Department of Education			
Food Services			
Child Nutrition Discretionary Grants Limited Availability	10.579	205GA324N8503	<u>35,929.95</u>
Total U. S. Department of Agriculture			<u>2,394,636.00</u>
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	H027A180073	84,704.92
Grants to States	84.027	H027A190073	680,029.71
Preschool Grants	84.173	H173A180081	3.00
Preschool Grants	84.173	H173A190081	<u>25,604.21</u>
Total Special Education Cluster			<u>790,341.84</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	V048A190010	48,202.24
Education Stabilization Funds	84.425D	S425D200012	8,986.25
English Language Acquisition State Grants	84.365	S365A180010	10,310.96
English Language Acquisition State Grants	84.365	S365A190010	47,587.31
Migrant Education - State Grant Program	84.011	S011A180011	23,807.70
Migrant Education - State Grant Program	84.011	S011A190011	16,446.54
Rural Education	84.358	S365B180010	7,989.00
Rural Education	84.358	S358B190010	54,574.64
Striving Readers	84.371	S371C110049	669,665.93
Student Support and Academic Enrichment Program	84.424A	S424A180011	25,633.32
Student Support and Academic Enrichment Program	84.424A	S424A190011	109,738.75
Supporting Effective Instruction State Grants	84.367	S367A180001	22,026.00
Supporting Effective Instruction State Grants	84.367	S367A190001	86,926.16
Title I Grants to Local Educational Agencies	84.010	S010A180010	79,679.00
Title I Grants to Local Educational Agencies	84.010	S010A190010	<u>1,192,875.48</u>
Total Other Programs			<u>2,404,449.28</u>
Total U. S. Department of Education			<u>3,194,791.12</u>
Health and Human Services, U. S. Department of			
Other Programs			
Pass-Through From Ninth District Opportunity Inc.			
Head Start	93.600	04CH010415-0200	<u>233,032.80</u>
Total Expenditures of Federal Awards			<u>\$ 5,822,459.92</u>

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the Gilmer County Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3. Indirect Cost Rate

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

GILMER COUNTY BOARD OF EDUCATION  
SCHEDULE OF STATE REVENUE  
YEAR ENDED JUNE 30, 2020

SCHEDULE "11"

AGENCY/FUNDING	GOVERNMENTAL FUND TYPES		TOTAL
	GENERAL FUND	CAPITAL PROJECTS FUND	
<b>GRANTS</b>			
Bright From the Start:			
Georgia Department of Early Care and Learning Pre-Kindergarten Program	\$ 590,145.40	\$ -	\$ 590,145.40
Education, Georgia Department of			
Quality Basic Education			
Direct Instructional Cost			
Kindergarten Program	1,395,001.00	-	1,395,001.00
Kindergarten Program - Early Intervention Program	278,358.00	-	278,358.00
Primary Grades (1-3) Program	2,852,237.00	-	2,852,237.00
Primary Grades - Early Intervention (1-3) Program	587,424.00	-	587,424.00
Upper Elementary Grades (4-5) Program	1,535,711.00	-	1,535,711.00
Upper Elementary Grades - Early Intervention (4-5) Program	392,389.00	-	392,389.00
Middle School (6-8) Program	2,697,205.00	-	2,697,205.00
High School General Education (9-12) Program	2,390,774.00	-	2,390,774.00
Vocational Laboratory (9-12) Program	630,472.00	-	630,472.00
Students with Disabilities	2,729,666.00	-	2,729,666.00
Gifted Student - Category VI	1,020,717.00	-	1,020,717.00
Remedial Education Program	189,496.00	-	189,496.00
Alternative Education Program	190,635.00	-	190,635.00
English Speakers of Other Languages (ESOL)	1,259,917.00	-	1,259,917.00
Media Center Program	477,589.00	-	477,589.00
20 Days Additional Instruction	143,599.00	-	143,599.00
Staff and Professional Development	79,747.00	-	79,747.00
Principal Staff and Professional Development	1,544.00	-	1,544.00
Indirect Cost			
Central Administration	742,834.00	-	742,834.00
School Administration	893,280.00	-	893,280.00
Facility Maintenance and Operations	973,223.00	-	973,223.00
Amended Formula Adjustment	(318,878.00)	-	(318,878.00)
Charter System Adjustment	445,414.00	-	445,414.00
Categorical Grants			
Pupil Transportation			
Regular	508,588.00	-	508,588.00
Nursing Services	89,170.00	-	89,170.00
Other State Programs			
Food Services	57,954.26	-	57,954.26
Hygiene Products in Georgia Schools	4,073.00	-	4,073.00
Math and Science Supplements	16,186.19	-	16,186.19
Preschool Disability Services	78,899.85	-	78,899.85
Pupil Transportation - State Bonds	154,440.00	-	154,440.00
School Safety Grant	52,687.00	-	52,687.00
School Security Grant	3,526.00	-	3,526.00
Teachers Retirement	38,580.90	-	38,580.90
Vocational Education	157,746.65	-	157,746.65
Georgia State Financing and Investment			
Commission			
Reimbursement on Construction Projects	-	60.00	60.00
Office of the State Treasurer			
Public School Employees Retirement	74,253.00	-	74,253.00
	<u>\$ 23,414,604.25</u>	<u>\$ 60.00</u>	<u>\$ 23,414,664.25</u>

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GILMER COUNTY BOARD OF EDUCATION  
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS  
 YEAR ENDED JUNE 30, 2020

SCHEDULE "12"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3) (4)	AMOUNT EXPENDED IN PRIOR YEARS (3) (4)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
<b>2015 ESPLOST</b>							
(1) technology to be used to support all facilities for teaching and learning at all facilities, including computers, laptops, tablets, mobile devices, servers, wiring, wireless antennas, and other technology upgrades in accordance with the facility plans of the School District with necessary hardware, software, and programs	\$ 2,000,000.00	\$ 3,500,000.00	\$ 461,390.90	\$ 504,650.93	\$ -	\$ -	12/31/2021
(2) the purchase of new school buses, fleet maintenance vehicles, and equipment	2,000,000.00	2,000,000.00	179,400.00	1,427,658.32	-	-	12/31/2021
(3) renovations and improvements at Gilmer High School in the student common areas, restrooms, classrooms, media center, and other areas	5,000,000.00	7,200,000.00	2,000,096.21	4,544,449.27	-	-	12/31/2020
(6) acquisition, construction, and equipping of real and personal property, site improvements, safety and security equipment, renovations, additions and improvements to facilities, and upgrades in accordance with the facilities plans of the School District, as the same may be revised in accordance with the needs of the School District	<u>2,000,000.00</u>	<u>1,800,000.00</u>	<u>267,430.37</u>	<u>370,564.76</u>	<u>-</u>	<u>-</u>	12/31/2021
	<u>11,000,000.00</u>	<u>14,500,000.00</u>	<u>2,908,317.48</u>	<u>6,847,323.28</u>	<u>-</u>	<u>-</u>	
<b>2020 ESPLOST</b>							
(1) Upgrading the technology used to support teaching and learning at all facilities, including the purchase and installation of computers, laptops, tablets, mobile devices, servers, wiring, wireless antennas, and other technology upgrades with necessary hardware, software, and programs	1,000,000.00	1,000,000.00	-	-	-	-	6/30/2026
(2) acquisition, construction, equipping and installation of safety and security equipment to improve security in all facilities located within the School District	1,000,000.00	1,000,000.00	-	-	-	-	6/30/2026
(3) purchase of new school buses	1,000,000.00	1,000,000.00	-	-	-	-	6/30/2026
(4) acquisition, construction and equipping of a new elementary school to replace the current Ellijay Primary School	17,000,000.00	17,000,000.00	1,793,459.76	-	-	-	6/30/2022
(5) acquisition, construction and equipping of a new performing/fine arts center, all in accordance with the facilities plans of the School District	<u>4,800,000.00</u>	<u>4,800,000.00</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	6/30/2026
	<u>24,800,000.00</u>	<u>24,800,000.00</u>	<u>1,793,459.76</u>	<u>-</u>	<u>-</u>	<u>-</u>	
<b>Total</b>	<u>\$ 35,800,000.00</u>	<u>\$ 39,300,000.00</u>	<u>\$ 4,701,777.24</u>	<u>\$ 6,847,323.28</u>	<u>\$ -</u>	<u>\$ -</u>	

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of Gilmer County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.
- (4) In addition to the expenditures shown above, the School District has incurred interest to provide advance funding for the above projects as follows:

	2015 ESPLOST	2020 ESPLOST	Total
Prior Years	\$ 1,053,646.94	\$ -	\$ 1,053,646.94
Current Year	<u>136,050.00</u>	<u>236,621.25</u>	<u>372,671.25</u>
<b>Total</b>	<u>\$ 1,189,696.94</u>	<u>\$ 236,621.25</u>	<u>\$ 1,426,318.19</u>

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS





# DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Superintendent and Members of the  
Gilmer County Board of Education

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Gilmer County Board of Education (School District), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated February 26, 2021.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is written in a cursive, flowing style.

Greg S. Griffin  
State Auditor

February 26, 2021



## DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 4-101  
Atlanta, Georgia 30334-8400

**Greg S. Griffin**  
STATE AUDITOR  
(404) 656-2174

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Brian P. Kemp, Governor of Georgia  
Members of the General Assembly of the State of Georgia  
Members of the State Board of Education  
and  
Superintendent and Members of the  
Gilmer County Board of Education

#### **Report on Compliance for Each Major Federal Program**

We have audited the Gilmer County Board of Education (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2020. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

#### ***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2020.

### **Report on Internal Control over Compliance**

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin  
State Auditor

February 26, 2021

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

GILMER COUNTY BOARD OF EDUCATION  
AUDITEE'S RESPONSE  
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2020

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

No matters were reported.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

GILMER COUNTY BOARD OF EDUCATION  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 YEAR ENDED JUNE 30, 2020

**I SUMMARY OF AUDITOR'S RESULTS**

**Financial Statements**

Type of auditor's report issued: Governmental Activities; All Major Funds; Aggregate Remaining Fund Information	Unmodified
Internal control over financial reporting:	
▪ Material weakness identified?	No
▪ Significant deficiency identified?	None Reported
Noncompliance material to financial statements noted:	No

**Federal Awards**

Internal Control over major programs:	
▪ Material weakness identified?	No
▪ Significant deficiency identified?	None Reported
Type of auditor's report issued on compliance for major programs: All major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of major programs:	
<u>CFDA Numbers</u>	<u>Name of Federal Program or Cluster</u>
10.553, 10.555	Child Nutrition Cluster
Dollar threshold used to distinguish between Type A and Type B programs:	\$750,000.00
Auditee qualified as low-risk auditee?	Yes

**II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS**

No matters were reported.

**III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.